

## REGIONAL DEVELOPMENT INFORMATION SYSTEMS: THEIR ROLE IN DEVELOPING REGIONS.

(Information Systems. 23)

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(The value of information as resource for national development is emphasised. A structure of Regional Development Information System under the framework of DEVSIS is discussed. The coverage, broad categories of development users, the types of development information needed, the interdisciplinary nature of information, sources of information information generation points, the role of Regional DEVSIS, coordination of the different programmes, factors in inter-regional cooperation, various types of information services, compatibility among norms and devices, agencies promoting cooperation are discussed. The necessary infrastructure is suggested.)

### 1 INTRODUCTION

In an increasing measure it is being realised that information is a national resource and that its effective utilisation is essential for socio-economic development. The view is gaining ground that the information industry holds the key to the future development of industrialised societies. The information revolution is moulding the pattern of thought in many fields -- economics, politics, government, sociology, etc. Economists and social scientists, over the past decade, have attempted to formulate a new economics of information, ranging a wide spectrum of activities in the information field, from the study of specific library activities to a reconsideration of the role of information in the economic system such as the behaviour of "economic action" on the economic stage when they do have or do not have access to particular information. National policies are formulated to guide the measures for securing efficacy of expenditure on better information flow to decision points.

In this context the objectives of the proposed global development infor-

mation system (DEVSIS) are broad and commendable in that the achievement of the objectives could help the establishment of a new international social and economic order. The system has a placed emphasis on service to developing countries and on regional cooperative efforts. In this paper some ideas about the likely beneficial effects of regional development information system in developing countries are presented. These ideas are based on a discussion paper contributed to a meeting of the Expert Group on a Development Information System for the ESCAP Region. (Bangkok, 1975-02-3/7) and the second session of the DEVSIS Steering Committee (Paris, 1975-04-28/29).

### 2 SCOPE AND COVERAGE OF DEVELOPMENT INFORMATION

The scope and coverage of Development Information as conceived in this paper can be characterized by a co-ordination of the following parameters:

- (a) Broad categories of development information users;
- (b) Types of development information in relation to the user categories; and

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(c) Generators of development information.

## 21 Broad Categories of Development Information Users

These include:

- (a) Development policy makers;
- (b) Development planning groups;
- (c) Personnel engaged in socio-economic forecasting, determining socio-economic indicators, etc. for a country or region or product;
- (d) Techno-economic and social survey teams;
- (e) Research workers in socio-economic development;
- (f) Planners and managers of research in socio-economic development;
- (g) Agencies providing funds and other assistance for socio-economic development projects and programmes;
- (h) Personnel concerned with or involved in, the assessment and evaluation of socio-economic development of projects and programmes of countries and regions, and of specific development projects;
- (i) Consultants on socio-economic development projects and programmes; and
- (j) Information analysts and other staff serving and/or providing information support functions to, personnel engaged in the types of work mentioned in (h) to (j).

Thus, the predominant users/clientele of a development information system are those concerned with or engaged in development planning and those who provide data and information support to them.

## 22 Types of development Information

In relation to the categories of user mentioned in Section 21, the main types of development information would include:

- (a) Descriptive accounts and surveys --local, country, regional, and global-- of economic and social conditions at the macro and micro levels;

(b) Socio-economic development policy statements--original proposals and statements, and evaluatory notes accounts and reviews of the proposals;

(c) Development plans and reports of development projects and programmes;

(d) Accounts of managerial and administrative experiences in implementing socio-economic development plans and programmes;

(e) Statistical and factual data for use in socio-economic forecasting and development planning;

(f) Guides to resources--manpower, finance, technical, facilities--for supporting development projects and programmes;

(g) Accounts of the impact and evaluatory reports of the economic, socio-cultural, behavioural, technological and other consequences of implementing development plans and programmes;

(h) Descriptive and evaluatory reports of international regional cooperation, problems, etc. in socio-economic development efforts;

(i) Forecasts of future socio-economic and technological environment;

(j) Information on theoretical studies on socio-economic development, social and development indicators; models of socio-economic planning; theory and practice of techno-economic forecasting; research methods in development studies; etc.

## 23 Interdisciplinary nature of Development Information

"Development" is obviously an interdisciplinary subject. Relevant information is dispersed in a variety of subject areas: for example, economics, sociology, demography, behavioural sciences, policy sciences, anthropology, ekistics, culture, environmental sciences, earth sciences, agriculture, health sciences, engineering and technology, etc. A development information system would be a mission-oriented system.

## 24 Documents and Other Sources of Information

Types of documents in which deve-

lopment information may be published include:

Textbooks and monographs  
 Periodicals  
 Newspapers and serials  
 Theses  
 Research and technical reports  
 Working papers and discussion papers  
 Conference proceedings  
 Reports of research in progress  
 Government papers  
 Staff papers, memoranda, and other institutional internal records.  
 Data Sheets  
 Maps, charts, etc.

In addition to these conventional forms of record, non-conventional forms such as magnetic tapes, videotapes, microforms, films and other audio-visual material are also becoming increasingly important sources and media of information dissemination.

Perhaps, about 25 per cent of the total development information may not be published or made available for wide use. Such information may be found only in institutional files and memoranda, correspondence, and other unpublished material (8 grey' literature). An additional segment of information marked 'Classified' -- that is, for restricted circulation/confidential use/secret -- may not also be available for wide use at least for quite some time after the generation of the information.

Institutions and individuals may also be important sources of information for particular purposes. They may be consulted or called upon for advice and opinion.

## 25 Information Generation Points

Development information generation points may be categorized in several ways -- for example, in relation to a developing country the categorization may be as follows:

- 1) Within the developing country;
- 2) In other developing countries; and
- 3) In developed countries.

Within each of these categories, there may be further sub-division such as follows:

- 1) Government departments -- federal

and state

- 2) Research centres
- 3) Educational institutions
- 4) Field stations and surveys
- 5) Conferences, seminars, etc
- 6) Commissions, and committees
- 7) Societies and associations
- 8) Private consultants/consulting firms

While there are many similarities in the documents and/or information generated by these agencies, there may also be some differences among them with respect to the type of information, distribution, availability, etc.

## 3 TYPES OF ROLE OF THE REGIONAL DEVELOPMENT INFORMATION SYSTEM

A Regional Development Information System, especially for a developing region, can play two major roles. These are:

- 1) Stimulation of the establishment of development information systems and services in the different countries of the region; and
- 2) Stimulation, initiation, development, and support of intra-regional co-operation and co-ordination of development information services and activities.

These roles are discussed in the succeeding sections.

## 4 ROLE IN FOCUSSED ATTENTION ON DEVELOPMENT INFORMATION

In Section 2 and its sub-divisions it has been pointed out that

- 1) "Development" is an interdisciplinary subject, and as a consequence;
- 2) Information pertaining to development is scattered in a wide range of primary sources and dissemination media; and

3) Awareness of and access to development information may have to be obtained through a number of secondary and tertiary sources. Therefore, while on the one hand almost all the countries of the region are very much in need of development information and data for socio-economic research and development planning -- activities in which they are all deeply involved -- access to needed information is difficult; and the search,

selection, and assembling of development information is both time consuming and costly. Facilitation of access to information in and for developing countries is a basis for the global development information system (DEVISIS), the feasibility of which is currently under study (1).

The establishment of a Regional Development Information System (Regional System) could help

1) To draw the attention of governments, institutional authorities, and library and information centres in the countries of the region to the problems of access to the providing information services for, socio-economic development planning and research;

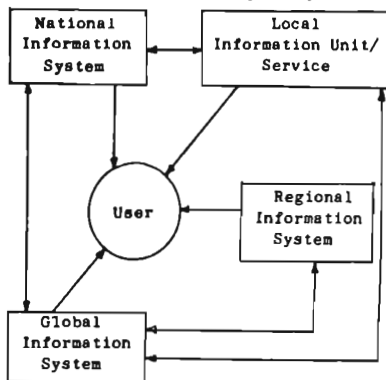
2) To initiate action to develop appropriate infrastructure for national development information systems/network.

Such a national system/network is necessary also to make effective use of the services and facilities that may be generated by international systems such as DEVISIS, AGRIS, etc, and the Regional System when it comes to be established.

#### 5 ROLE IN REGIONAL CO-OPERATION AND CO-ORDINATION IN DEVELOPMENT INFORMATION SERVICE

The ultimate objectives of any information system is to facilitate user's access to timely, precise, and reliable information at reasonable cost. The information needs of a person or a group of persons in a country should first of all be sought to be satisfied by the immediately accessible local information unit, supplemented by the services of the local information network, and the national information network. The specific information needs and mode of presentation of the information most helpful to the user can best be assessed by the information personnel in or associated with the institution or project concerned. It is helpful to consider that a goal of a regional information system is to facilitate the accessibility to the information needed at a particular point and to supplement the facility and service available locally and nationally, and not to replace the local service. It is also worth noting

that local information units and/or the national information system can draw upon global information services such as AGRIS and DEVISIS to supplement their respective resources. In this context, again a regional system could be viewed as facilitating and supplementing the local and national services either directly or indirectly via the global service. The following chart pictures this dynamic interaction between the hierarchy of systems:



Viewed in this perspective, a major issue for consideration with respect to the role and functions of the regional system may be formulated as follows:

The primary function of the regional system being that of facilitating and supplementing the local and national information services, in what ways would the local and national information systems be benefitted by the establishment of a regional system, directly and indirectly?

Some detailed consideration of this issue is important even to justify a programme of action to establish a regional system in which the different countries will be involved, by way of participation and investment, in various ways. Some of the ways in which this participation may take place and some of the ways in which the benefits of the establishment of a regional system might be realized, are mentioned in the succeeding sections.

### 51 Common Factors to Guide Intra-Regional Co-operation

There are several features and problems common to the countries of the region which could form the basis and guiding factors for intra-regional co-operation and co-ordination in information service provision. Some of these factors are:

- 1) Common socio-economic objectives and goals despite the differences in the levels of development. Also the problems of import and transfer of foreign technology, the local adaptation of such technologies, and the development of intermediate and appropriate technologies, primarily in agriculture and industry in several countries of the region. These features are reflected in the information needs of the countries.
- 2) Almost all the countries of the region are involved in socio-economic planning and development programmes. Hence the need for development information.

3) While development information of maximum relevance to each of the countries may be that generated within the country and within the region in countries with similar socio-economic features and structures, a fair proportion of the needed information is generated in the economically advanced countries of the west. Therefore, access to such information is a common concern of the countries of the region.

4) Several of the countries in the region are planning their respective national information systems, although they may be at different stages in the process. The integration of the services and facilities available from a regional system into the national information infrastructure would be an immediate common concern.

5) Inadequacy of telecommunication facilities in most of the developing countries of the region.

6) Inadequacy of reprography facilities in most of the institutions and information centres in the developing countries of the region.

7) A somewhat not-too-well-structured publishing industry in the developing

countries of the region.

8) The problems of multiplicity of languages and scripts used for communication of information at various levels in some of the countries of the region raise problems of translation, etc.

9) The problems of incorporating modern information technology -- which may involve large investments at least at the beginning -- into the national information system at a viable level is another common feature in most of the countries. Regional Development Information System can help to motivate and support action to realize effective regional co-operation and co-ordination of development information services and systems which would ultimately result in national benefit of the co-operating countries. Some of the areas in which intra-regional co-operation and co-ordination might be sought and which might be fostered by the Regional System are mentioned below.

### 52 Formulation of National Policies on Development Information

The objective of intra-regional co-operation in the formulation of policies on Development Information, in particular, and socio-economic and techno-economic information, in general would be to identify and harmonize compatible elements helpful in such policy formulation. The elements of the policy should preferably be based on common objectives, shared experiences, compatible socio-economic features etc, among the countries of the region, with necessary provision for appropriate variations and adjustments for the differences, if any among them. The establishment of the Regional System could help to draw attention of the authorities to these factors and hasten the process of inter-regional co-operation.

The regional system could facilitate the incorporation of the development information systems in the country into the national information system of the country concerned through interchange of information about experiences, problems, and solutions in this regard in the countries of the region.

The Regional System could facilitate

national inventory of resources -- information resources, financial resources, manpower resources, and facilities -- helpful in national development information system design, and as a prerequisite for effective co-ordination and co-operation in the design and development of the Regional System itself.

The Regional System could help in the training of development information system planners and policy makers as a regional co-operative programme.

### 53 Information Resource Sharing

In an interdisciplinary subject such as "development" with the information on it being widely dispersed, it is practically impossible for any one library or information centre to acquire and maintain a complete collection of information materials. Therefore, inter-library co-operation in information resource sharing is imperative. Not only should there be co-operation among libraries and documentation centres within each country, but also among centres in different countries in the region. Inter-regional co-operation could be in the form of

- 1) Inter-library loan of documents or provision of reprograph copies whenever that is economical and feasible;
- 2) Exchange of publications; and
- 3) Answering technical and other enquiries.

In this context the Regional System can act as a referral and switching centre and as a clearing house to direct and channelize enquiries for information and documents arising at any point in the region to the appropriate library or information centre most likely to satisfy the enquiry.

The Regional System could also act as an additional focal point through which the information centres and information users of the region can interact with and utilize other regional and global information systems.

Such co-operation and referral service will be facilitated by the compilation of regional union catalogues of serials, and of other specialized materials such as theses, technical reports, etc,

and referral directories of area collections, institutions concerned with or having development programmes, projects, and research, data banks, information analysis contains and of experts in the subjects of socio-economic development. The establishment of the Regional System would be a motivation and support for the preparation of such union catalogues and directories.

The union catalogues and directories would also facilitate the identification of gaps in primary and secondary information sources on socio-economic planning and development in the region, and thereby lead to action to fill the gaps.

### 54 Information Services

Current awareness service (alerting service), SDI literature search, data service, and similar bibliographical and documentation services will form important components of the total development information services in the countries of the region. Such services are now provided in several institutions, but at an institutional level based largely on the institutional resources. There are a few services at the national level but again largely based on the resources of one or two 'national' or large institutions. Such services have their limitations both in terms of coverage as well as availability and distribution of the services on a wider scale, the influencing factors being limitation of information resources, professional personnel, facilities and finances. Also, as yet there are no information services mainly focussed on development. On the other hand, development information is dispersed in a wide range of documents and requires extensive coverage of information sources. These factors and considerations of economy call for exploration of possibilities of organizing regional development information services as a co-operative and collaborative effort with a view to meeting the specific information needs of the users in the region. A frequently published current awareness/alerting title service, SDI services to groups and individuals, establishment of socio-economic and

techno-economic data banks and data service, information analysis and critical review service are but a few of the possible services that may be rendered by or through the Regional System for the benefit of a wider range of clientele. For this purpose, the regional system can also draw from international services, such as AGRIS, DEVSIS (when it becomes operative), etc

In a regional co-operative effort the use of computers and machine-readable data bases either generated within the region or obtained from international information services, is likely to be more viable and economical than each country attempting to develop computer-based services at a local or national level.

The Regional System may, in its turn, be conveniently used as a feeder system of regional development information to the international services. Of course, the structure and modus operandi of the system -- whether it will be of the AGRIS, INIS type or some other type of collaboration and networking -- will have to be carefully considered and worked out.

#### 55 Communication and Interlinking Facilities

A prerequisite for the effective institutional co-operation and collaboration, and provision of information services in the region is the establishment of efficient telecommunication systems within each of the countries and between the countries. The establishment of the Regional System could stimulate, facilitate, and support the establishment of such communication links in the region.

In this context, the Regional System could also plan to utilize satellite communication facilities which will enable it to utilize data bases located at global distances.

#### 56 Compatibility and Norms of Procedures and Devices

There are obviously several advantages in securing compatibility, interconvertibility, and interchangeability in the format and structuring of information handling devices, procedures, etc,

particularly in computer handling of information, microforms, etc.

The establishment of the Regional System could be a motivating factor for the libraries and information centres and services of the region to consider the various issues of compatibility, etc. In this connection, the Regional System should initiate and support normative action in conformity with the international proposals, manuals, guidelines, and standards already developed, such as those for UNISIST purposes.

#### 57 Document Procurement

A good proportion of the documents and other information sources such as magnetic tapes, microforms, films, etc, used by libraries and information centres in regions in Asia, for example, are obtained from countries in Europe and America. There is a considerable time-lag in the receipt of such material by surface mail. Normal air transport is costly for general use by libraries and information centres in the region. The Regional Information System might consider promoting an institutional mechanism (eg, a co-operative consortium) by which:

- 1) The search and identification of relevant development information material published in the west are facilitated; and
- 2) Air-lifting at reduced cost (eg through subsidy, or through international agreements) of at least the more important periodicals, and other information source materials, is facilitated.

The Regional System may have to seek the help and co-operation of other UN specialized agencies such as UNESCO and the International Postal Union, in this matter.

#### 58 Copyright and Other Legal Aspects

To facilitate the free flow of information and information materials, copyright and other regulations in the countries of the region may be liberalized and interpreted in such a manner as to facilitate bona fide translation of documents from one language to another, and reproduction of copies of documents at a

substantially lower price for wider distribution. Such a facility may also have to be provided by other countries from which large quantities of reading materials are imported into the region.

Such facility for translation and reproduction of copies of documents should of course be compatible with the appropriate provisions of secrecy and security of specialized information and the economics of publishing in each of the countries of the region and elsewhere.

The Regional System could initiate action and provide a forum for discussion of these issues among the countries of the region with a view to finding some acceptable solution.

It is important to guard against the political overtones that might accompany discussions on the legal and economic aspects of publishing and distribution of documents.

#### 59 Education and Research in Library and Information Science

The building up of an information infrastructure capable of providing efficient development information service requires not only information sources, and facilities but also specialized information personnel. There could be intraregional co-operation in the education and training of such information personnel. Such co-operation could, for example, be developed in the following ways:

- 1) Personnel from one country be trained in another country where facilities may be available.
- 2) Provision for in-service and on-the-job training in specialized areas for personnel from other countries of the region.
- 3) Facility for exchange of teachers in library and information science between countries of the region.
- 4) Facility for exchange of information through seminars, conferences, workshops, etc, on specialized techniques, tools, and advances in the information field.
- 5) Establishment of a regional education and training centre in library and information science with options for spe-

cializing in development information, environmental information, computer-based information services, etc.

6) While research in the library and information field may be carried on in the library schools and other centres in each country, there can be intraregional co-operative research projects to investigate problems of common concern to the countries of the region, eg, survey of information sources, compatibility of information, handling procedures and devices, thesauri for development information use and user studies, etc.

A related question is co-operative action to minimize the brain drain of information specialists from the region to other parts of the world.

In all these co-operative endeavours for raising information manpower for the region, the establishment of the Regional System is likely to have a salutary effect, and help to initiate action in the matter.

#### 6 CO-OPERATION AMONG INTERNATIONAL AGENCIES

In programmes for setting up national, regional and international information systems, more than one international body such as UNESCO and UNDP, and help from particular countries, may be involved, sometimes with particular components of the system. It is necessary that such efforts and aid be co-ordinated in a way that the agencies are able to contribute to the project as a co-operative effort if that would be more economical and/or useful, rather than interacting and operating separately with the individual countries. With respect to establishment of development information systems in the ESCAP region, the Regional System centre or office could help to bring about this co-ordination of international efforts and monitor them by keeping itself aware of the developments of this nature in the region.

#### 7 REFERENCES

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